

Message Text

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TO AMEMBASSY TOKYO PRIORITY

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C O N F I D E N T I A L STATE 099161

EXDIS

E.O. 11652: GDS

TAGS: PARM, TECH, IAEA, JA

SUBJECT: NPT REVCON: SECURITY ASSURANCES

REF: TOKYO 4574

1. YOU SHOULD EXPRESS TO FONOFF OUR APPRECIATION FOR
OPPORTUNITY TO COMMENT IN ADVANCE ON DRAFT SECURITY
GUARANTEES LANGUAGE WHICH JAPANESE INTEND TO PROMOTE AT
NPT REVCON. YOU SHOULD ADD THAT, WHILE ON BALANCE USG
WOULD PREFER TO AVOID EXTENDED DISCUSSION AT CONFERENCE
OF SECURITY GUARANTEES, WE RECOGNIZE SUBJECT MOST PROBABLY
WILL COME UP. WE THEREFORE ARE STUDYING JAPANESE DRAFT
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AND BELIEVE ITS SUBSTANTIVE APPROACH MAY HOLD SOME PROMISE.

IN ANY EVENT, WE WILL NOT ACCEPT A RESOLUTION OR SEPARATE
PROTOCOL PREJUDICIAL TO OUR SECURITY INTERESTS OR THOSE OF
OUR ALLIES.

2. WITH RESPECT TO OPERATIVE PARA 3 OF JAPANESE DRAFT,
WE WOULD PREFER TO AVOID SINGLING OUT NUCLEAR-WEAPON
STATES AND THEREFORE SUGGEST DELETION OF WORDS "IN
PARTICULAR NUCLEAR-WEAPON STATES". OPERATIVE PARA 3 WOULD
THEN READ: "URGES ALL STATES TO REFRAIN IN ACCORDANCE
WITH THE CHARTER OF THE UNITED NATIONS, FROM THE THREAT
OR USE OF FORCE IN RELATIONS BETWEEN STATES BY EMPLOYING
NUCLEAR OR NON-NUCLEAR WEAPONS". YOU SHOULD ALSO POINT

OUT THAT, EVEN WITH THE US DELETION, OPERATIVE PARA 3
IS ILLOGICAL IN THAT IT APPEARS TO URGE STATES "TO
REFRAIN... FROM THE THREAT OR USE OF FORCE...BY EMPLOYING
NUCLEAR OR NON-NUCLEAR WEAPONS". WHILE WE DO NOT WISH
TO ENGAGE IN REDRAFTING WITH THE JAPANESE (WHICH MIGHT
IMPLY THAT THE US IMPLICITLY BACKS THEIR DRAFT),
THE LOGIC IN PARA 3 WOULD BE IMPROVED BY SUBSTITUTING
"WHETHER" IN PLACE OF "BY".

3. AS FOR FORM OF REVCON ACTION ON SECURITY ASSURANCES
QUESTION, YOU SHOULD REMIND JAPANESE THAT WE STRONGLY
PREFER ADOPTION OF A SINGLE FINAL DECLARATION CONTAINING
SUBSTANCE OF CONFERENCE RECOMMENDATIONS RATHER THAN
SERIES OF RESOLUTIONS. WE THEREFORE WOULD HOPE THAT IF
NECESSARY LANGUAGE SUCH AS CONTAINED IN DRAFT JAPANESE
RESOLUTION WOULD ULTIMATELY BE INCORPORATED IN FINAL
CONFERENCE DECLARATION AND WOULD PREFER THAT TEXT NOT BE
CIRCULATED OR FORMALLY INTRODUCED AS DRAFT RESOLUTION.
WE WOULD APPRECIATE KEEPING IN CLOSE TOUCH WITH JAPANESE
REVCON DELEGATION ON THIS SUBJECT AS TACTICAL SITUATION
DEVELOPS.

4. YOU COULD ALSO INQUIRE WHETHER JAPANESE HAVE SHOWN
THEIR WORKING DRAFT TO OTHER REVCON PARTICIPANTS. IF
SO, WE WOULD BE INTERESTED IN REACTIONS RECEIVED. KISSINGER

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